

Message Text

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65

ORIGIN IO-11

INFO OCT-01 AF-06 ARA-06 EA-07 EUR-12 NEA-10 ISO-00 PCH-06

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 AID-05 OMB-01 ACDA-05

EB-07 /123 R

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APPROVED BY IO:JABAKER

EA/RA:LMCNUIT

ARA:WLUERS

AF/I:JWHITING

EUR:WZIMMERMAN

NEA:SHOLLY

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P R 282344Z FEB 76

FM SECSTATE WASHDC

INFO RUESPR/AMEMBASSY PORT AU PRINCE PRIORITY 0000

AMEMBASSY PORT LOUIS

AMEMBASSY PORT MORESBY

AMEMBASSY PRETORIA

AMEMBASSY QUITO

AMEMBASSY RABAT

AMEMBASSY RANGOON

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY PARAMARIBO

AMEMBASSY SANA

AMEMBASSY SAN JOSE

AMEMBASSY SAN SALVADOR

AMEMBASSY SANTO DOMINGO

AMEMBASSY SEOUL

AMEMBASSY SINGAPORE

AMEMBASSY STOCKHOLM

AMEMBASSY TAIPEI

AMEMBASSY TANANARIVE

AMEMBASSY TEGUCIGALPA

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AMEMBASSY TEL AVIV

AMEMBASSY THE HAGUE
AMEMBASSY TOKYO
AMEMBASSY TRIPOLI
USMISSION NATO
AMEMBASSY VALLETTA
AMEMBASSY WARSAW
AMEMBASSY WELLINGTON
AMEMBASSY YAOUNDE
AMCONSUL CAPE TOWN
AMEMBASSY VIENNA
AMEMBASSY SUVA BY POUCH
AMEMBASSY BEIRUT BY POUCH
AMEMBASSY VIENTIANE BY POUCH

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ROME FOR FAO, MONTREAL FOR ICAO, PARIS FOR UNESCO

SUVA FOR ACTION

VIENNA FOR UNIDO

KUWAIT POUCH BAGHDAD

E.O. 11652: GDS

TAGS: PFOR, UN, RQ

SUBJECT: MULTILATERAL AFFAIRS: PUERTO RICO AND UN
COMMITTEE OF 24

REF: (A) 75 STATE A-7654; (B) 75 STATE 229493; (C) STATE
37591

1..FOLLOWING MESSAGE IS DESIGNED FOR POSTS IN
CAPITALS OF STATES WHICH ARE MEMBERS OF COMMITTEE OF 24
THE COMMITTEE WHICH HAS JURISDICTION FOR NON-SELF-
GOVERNING TERRITORIES. THIS COMMITTEE IS NOW IN SESSION
AND THIS MESSAGE IS DESIGNED TO PREPOSITION OUR ARGUMENTS
AND PLAN FOR CONTINGENCY THAT SOME TIME DURING THE
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SESSION (FEBRUARY - AUGUST) CUBANS MAY REVIVE ISSUE
DESCRIBED IN A-7654 ABOVE.

2. CUBANS MAY NOT PRECIPITATE EARLY CONSIDERATION
OF PUERTO RICO IN UN COMMITTEE OF 24 BECAUSE
A) THERE APPEARS TO BE NO CLEAR CONSENSUS IN COMMITTEE
ON SUBJECT, AND B) IT MAY NOT APPEAR TIMELY TO CUBA TO
RAISE CHARGES OF US QUOTE IMPERIALISM UNQUOTE WHILE ITS

TROOPS ARE IN ANGOLA. NEVERTHELESS, WE MUST OPERATE ON ASSUMPTION THAT CUBANS MAY TAKE ACTION AT ANY TIME TO

LIVE UP TO THEIR PLEDGES (FROM LIMA NON-ALIGNED CONFERENCE - AUGUST, 1975 - AND HAVANA CONFERENCE ON SOLIDARITY FOR PUERTO RICAN INDEPENDENCE - SEPTEMBER, 1975) - TO EMBARK ON MASSIVE PROPAGANDA CAMPAIGN, SEEKING SUPPORT FOR A) UN RECOGNITION OF PUERTO RICAN QUOTE NATIONAL LIBERATION MOVEMENT UNQUOTE AS LEGITIMATE REPRESENTATIVE OF PUERTO RICAN PEOPLE, AND B) UN OBSERVER STATUS FOR PRNLM. (WE NOTE TWO-DAY SYMPOSIUM ON PUERTO RICO INDEPENDENCE IN PARIS JANUARY 28-29.) THESE CUBAN INITIATIVES OPERATE ON ASSUMPTIONS THAT AN ACT OF SELF-DETERMINATION HAS NOT TAKEN PLACE, AS UNGA CONCLUDED IN 1953 (SEE REFAIR ENCLOSURE 2), AND THAT THE UNGA 1953 DECISION WAS NOT AND IS NOT VALID.

3. FYI. AT PRESENT, SEVERAL FRIENDLY COUNTRIES IN COMMITTEE OF 24 ARE CONSIDERING MOTION TO EXCLUDE FURTHER REVIEW OF PUERTO RICO BY COMMITTEE OF 24 SUBJECT TO ANY UNGA DIRECTIVES. SUCH RESOLUTION IF OFFERED MIGHT PASS WITH NARROW MARGIN. WATERS BEING TESTED NOW TO SEE IF SUCH EFFORT WOULD HAVE FAVORABLE RESULTS. KEY TO SUCCESS OF THIS APPROACH IS THAT USG NOT REPEAT NOT DO ANYTHING TO ASSOCIATE ITSELF WITH OR EVEN INDICATE KNOWLEDGE OF THIS EFFORT.

4. IF IT APPEARS THAT THIS EFFORT WOULD NOT PRODUCE FAVORABLE RESULTS, IT WILL NOT BE ATTEMPTED, AND WE MAY ASSUME CUBANS WILL ENGAGE COMMITTEE AGAIN IN CONSIDERATION OF SUBSTANTIVE PROPOSAL MADE LAST AUGUST (SEE REFAIR). POSTS MAY, THEREFORE, BE ASKED TO ACT ON SHORT NOTICE TO SEEK HOST GOVERNMENT OPPOSITION TO CUBAN
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SUBSTANTIVE POSITION. (REFAIR AND REFTTEL PROVIDE BASIC BACKGROUND INFORMATION.) END FYI.

5. WHILE POSTS SHOULD NOT REPEAT NOT APPROACH HOST GOVERNMENTS UNTIL DEPARTMENT SO INSTRUCTS, IT WOULD BE HELPFUL IF THEY WOULD GIVE ADVANCE CONSIDERATION AS TO HOW BEST TO GET HOST GOVERNMENTS TO FOCUS ATTENTION ON THIS QUESTION. BECAUSE IT RELATIVELY OBSCURE ITEM, AND BECAUSE IT IMPORTANT FOR HOST GOVERNMENTS TO GET INSTRUCTIONS TO THEIR UN REPRESENTATIVES ON VERY SHORT LEAD TIME, IT IS VITAL THAT POSTS BE FULLY PREPARED TO APPROACH KEY OFFICIALS EFFECTIVELY ON SHORT NOTICE AT APPROPRIATE LEVEL IN EVENT THIS BECOMES NECESSARY. WE SHOULD ASSUME CUBAN SUBSTANTIVE RESOLUTION WOULD RECOGNIZE THE LIMA NON-ALIGNED

DECLARATION LANGUAGE ON PUERTO RICAN QUOTE NATIONAL
LIBERATION MOVEMENT UNQUOTE AS LEGITIMATE REPRESENTATIVES
OF PUERTO RICAN PEOPLE AND GRANT OBSERVER STATUS (RIGHT
TO PARTICIPATE WITHOUT VOTE) TO PRNLM. WE EXPECT FRIENDLY

MEMBERS OF COMMITTEE (AUSTRALIA, CHILE, FIJI, IRAN,
NORWAY) COULD BE COUNTED ON AS CORE GROUP TO HELP PERSUADE
AFGHANISTAN, ETHIOPIA, INDIA, INDONESIA TO OPPOSE CUBAN
POSITION. WE WOULD HOPE CORE HOST GOVERNMENTS WOULD SO
INSTRUCT THEIR UN REPRESENTATIVES. ADOPTION IN
COMMITTEE IS BY MAJORITY AND FOLLOWING MEMBERS ARE
LIKELY TO LINEUP WITH CUBA IN ANY EVENT: BULGARIA,
CONGO, CZECHOSLOVAKIA, IRAQ, SYRIA, USSR, TANZANIA.

6. POSTS MAY WISH TO USE FOLLOWING ADDITIONAL ARGUMENTS,
IF DEMARCHE BECOMES NECESSARY. (BASIC USG POSITION IS
IN REF B PARA 4B, C, D.)

(A) WE REGARD ANY INTERNATIONAL REVIEW OF PUERTO
RICO AS A NON-SELF-GOVERNING TERRITORY AS GROSS INTER-
FERENCE INTO US DOMESTIC AFFAIRS;

(B) SELF-DETERMINATION HAS ALREADY TAKEN PLACE AND
PUERTO RICO WAS REMOVED FROM LIST OF NON-SELF-GOVERNING
TERRITORIES BY GA RESOLUTION (SEE REPAIR ENCLOSURE 2) IN
1953. ANY ATTEMPT TO NOW DENY OR IGNORE THAT DECISION
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IS NOT ONLY AN AFFRONT TO THE PEOPLE OF PUERTO RICO WHO
VOTED TO ADOPT A COMMONWEALTH RELATIONSHIP WITH THE
USG, BUT ALSO TO MAJORITY OF UN MEMBERS WHO AGREED IN
1953 AND IMPLICITLY AGAIN IN 1971 THAT PUERTO RICO HAD
ACHIEVED SELF-GOVERNMENT;

(C) IF COMMITTEE OF 24 ITSELF CHOOSES WHAT IT WILL
REVIEW AS QUOTE NON-SELF GOVERNING TERRITORIES UNQUOTE
WITHOUT REGARD TO LIST PROVIDED BY GENERAL ASSEMBLY,
THEN A DANGEROUS AND DAMAGING PRECEDENT IS CREATED.
IS HOST GOVERNMENT CONFIDENT THAT THERE IS NO DISSIDENT
GROUP IN ITS AREA WHOSE CAUSE MIGHT AS EASILY BE TAKEN
UP BY THE COMMITTEE (E.G., ERITREA, SIKKIM, IRIAN JAYA
(WEST IRIAN), ZANZIBAR, KOSOVO, UKRAINE, ETC.)? THE
COMMITTEE'S JURISDICTION EITHER HAS LIMITS (I.E., THE GA
LIST OF NON-SELF-GOVERNING TERRITORIES) OR NOT. THE
DETERMINATION OF WHAT CONSTITUTES QUOTE NON-SELF-GOVERNING
TERRITORIES UNQUOTE MUST NOT BE ACHIEVED WILLY-NILLY BY
ANY ONE COUNTRY WHICH CHOOSES TO PURSUE AN ISSUE, NOT
ON THE BASIS OF ITS SUBSTANTIVE MERITS, BUT FOR PURPOSE
OF POLITICAL THEATRICALS;

(D) IF PEOPLE OF PUERTO RICO ARE DISSATISFIED, FOR ANY REASON, WITH THE PRESENT RELATIONSHIP WITH FEDERAL GOVERNMENT, IT IS FOR THEM - AND NOT COMMITTEE OF 24 TO VOICE THEIR UNHAPPINESS, AND FOR THEM - AND NOT THE COMMITTEE - TO DETERMINE WHAT THEY WANT INSTEAD. 1976 IS AN ELECTION YEAR IN PUERTO RICO TOO AND BOTH THE

PUERTO RICAN INDEPENDENCE AND SOCIALIST PARTIES ARE EXPECTED TO PARTICIPATE. USG POLICY IS THE SAME TODAY AS IT WAS WHEN US REPRESENTATIVE TO UN QUOTED PRESIDENT EISENHOWER, NAMELY, THAT THE PRESIDENT WOULD BE PREPARED TO RECOMMEND TO US CONGRESS FAVORABLE CONSIDERATION OF GRANTING INDEPENDENCE TO PUERTO RICO IN THE EVENT OF A CLEAR MANIFESTATION BY THE PEOPLE OF PUERTO RICO THAT THEY WISH INDEPENDENCE;

7. POSTS WILL WANT TO MODIFY POINTS TO SUIT THEIR OWN SITUATION AND REQUEST ADDITIONAL GUIDANCE IF NECESSARY IF IT RECOMMENDS FURTHER SPECIFIC ARGUMENTATION ADAPTED TO
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LOCAL CIRCUMSTANCES OR POINTS THAT SHOULD BE COVERED ON WHICH POST DOES NOT HAVE SUFFICIENT INFORMATION.

8. IF CUBAN PROPOSAL SUCH AS THAT IN REF A COMES TO VOTE, WE WILL NEED FOLLOWING VOTES TO DEFEAT NARROW PASSAGE (WE WOULD OF COURSE HOPE TO OBTAIN AS MANY VOTES IN OPPOSITION AS POSSIBLE.): WE WOULD EXPECT IN OPPOSITION: AFGHANISTAN, AUSTRALIA, CHILE, ETHIOPIA, FIJI, INDIA, INDONESIA, IRAN, NORWAY. IN ABSTENTION OR NON-PARTICIPATION: CHINA, IVORY COAST, MALI, SIERRA LEONE, TRINIDAD AND TOBAGO, TUNISIA, AND YUGOSLAVIA.

9. POSTS SHOULD ALERT DEPARTMENT TO ANY PUERTO RICAN INDEPENDENCE REPRESENTATIVES OR WORLD PEACE COUNCIL ACTIVITY TO GARNER SUPPORT FOR QUOTE NATIONAL LIBERATION MOVEMENT UNQUOTE.

10. POSTS REQUESTED TO COMMENT ON FOREGOING, BUT TO TAKE NO ACTION UNTIL INSTRUCTED. DEPT ESPECIALLY INTERESTED IN POSTS ASSESSMENT OF HOST GOVERNMENT WILLINGNESS TO HAVE UN OR WASHINGTON AMBASSADOR VISIT PR. IF APPROPRIATE AND NECESSARY, GIVEN POSTS RECOMMENDATIONS, DEPARTMENT WILL CONSULT WITH PR COMMONWEALTH GOVERNMENT REGARDING NATURE AND FORMAT OF

INVITATIONS FOR PR TO ISSUE.

INGERSOLL

NOTE BY OC/T: POUCHES SUVA,BEIRUT,AND VIENTIANE.

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NNN

Message Attributes

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